# HARRISON HILLS CITY SCHOOL DISTRICT HARRISON COUNTY

SCHEDULE OF REVENUE, EXPENDITURES, AND CHANGES IN FUND BALANCES FOR THE FISCAL YEARS ENDED JUNE 30, 2020, 2021 and 2022 ACTUAL FORECASTED FISCAL YEARS ENDING JUNE 30, 2023, THROUGH JUNE 30, 2027



Harrison Hills City School District

Treasurer's Office Roxane Harding, Treasurer November 17, 2022

# HARRISON HILLS CITY SCHOOL DISTRICT

### **Harrison County**

Schedule of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Years Ended June 30, 2020, 2021, 2022 Forecasted Fiscal Year Ending June 30, 2023 through 2027

		Actual				Forecasted				
		Fiscal Year	Fiscal Year	Fiscal Year	Average	Fiscal Year	Fiscal Year		Fiscal Year	Fiscal Year
		2020	2021	2022	Change	2023	2024	2025	2026	2027
	_									
1 0 1 0	Revenues	40.004.000	40,000,405	40 550 444	4.00/	00.045.400	40.075.700	40.007.007	40 445 000	40 000 750
1.010	General Property Tax (Real Estate)	18,024,699	19,882,105	18,556,111	1.8%	20,645,188	18,975,729	18,987,037	19,145,388	19,303,750
1.020	Public Utility Personal Property Tax	-	-	-	0.0%	-	-	-	-	-
1.030	Income Tax	-	-	-	0.0%	-	-	-	-	-
1.035	Unrestricted State Grants-in-Aid	9,542,937	9,758,385	8,605,349	-4.8%	8,659,898	8,650,751	8,652,040	8,653,342	8,654,656
1.040	Restricted State Grants-in-Aid	329,703	302,920	589,413	43.2%	491,921	491,921	491,921	491,921	491,921
1.045	Restricted Federal Grants In Aid	- 702.042	- 724 065	-	0.0% 3.1%	\$0 701.605	\$0 720.220	\$0 702 970	\$0 702.055	\$0 704 021
1.050 1.060	Property Tax Allocation All Other Revenues	702,043	731,865	746,513 731,008	-35.9%	721,625	720,220	723,879	723,955	724,031 491,200
1.000	Total Revenues	1,926,700 30,526,082	1,579,474 32,254,749	29,228,394	-35.9%	718,365 31,236,997	542,200 29,380,821	516,200 29,371,077	491,200 29,505,806	29,665,558
1.070	Total Nevenues	30,320,002	32,234,743	29,220,394	-1.370	31,230,337	29,300,021	29,371,077	29,000,000	29,000,000
	Other Financing Sources									
2.010	Proceeds from Sale of Notes	-	-	-	0.0%	-	-	-	-	-
2.020	State Loans and Advancements (Approved)	-	-	-	0.0%	-	-	-	-	-
2.040	Operating Transfers-In	272,009	272,345	264,980	-1.3%	312,713	315,000	315,000	315,000	315,000
2.050	Advances-In	537	671,760	852,909			900,000	900,000	900,000	900,000
2.060	All Other Financing Sources	123,943	157,517	4,266	-35.1%	0	0	0	0	0
2.070	Total Other Financing Sources	396,489	1,101,622	1,122,155	89.9%	472,713	1,215,000	1,215,000	1,215,000	1,215,000
2.080	Total Revenues and Other Financing Sources	30,922,571	33,356,371	30,350,549	-0.6%	31,709,710	30,595,821	30,586,077	30,720,806	30,880,558
	-									
	Expenditures									
3.010	Personal Services	8,388,764	9,007,926	9,310,602	5.4%	\$9,722,368	\$10,071,600	\$11,048,469	\$12,081,633	\$13,173,861
3.020	Employees' Retirement/Insurance Benefits	5,103,837	5,460,100	5,875,027	7.3%	\$6,319,100	\$6,973,900	\$8,013,120	\$8,814,432	\$9,784,020
3.030	Purchased Services	4,348,799	4,591,702	1,985,992	-25.6%	\$2,262,361	\$2,103,387	\$2,308,557	\$2,423,984	\$2,545,183
3.040	Supplies and Materials	867,541	632,727	656,670	-11.6%	721,511	757,586	820,466	861,489	904,564
3.050	Capital Outlay	767,992	603,226	1,081,592	28.9%	1,511,453	1,388,335	1,457,752	1,530,640	1,607,172
4.050	Principal-HB 264 Loans	35,000	40,000	40,000	7.1%	\$40,000	\$45,000	\$45,000	\$50,000	\$0
4.055	Principal-Other	-	-	-	0.0%	-	-	-	-	-
4.060	Interest and Fiscal Charges	7,532	(350)	(405)	-44.5%	\$1,500	\$1,500	\$1,500	\$1,500	\$0
4.300	Other Objects	626,332	632,379	653,491	2.2%	\$702,956	\$713,431	\$734,834	\$756,879	\$779,586
4.500	Total Expenditures	\$20,145,797	20,967,710	19,602,969	-1.2%	21,281,248	22,054,739	24,429,698	26,520,558	28,794,387
	Other Financing Uses									
5.010	Operating Transfers-Out	7,784,259	6,833,969	6,654,583	-7.4%	\$3,488,991	\$2,500,000	\$2,000,000	\$1,000,000	\$1,000,000
5.020	Advances-Out	2,474	847,161	805,641	17068.8%	900,000	\$2,300,000 900,000	\$2,000,000 900,000	900,000	900,000
5.020	All Other Financing Uses	2,474	047,101	000,041	0.0%	\$0	\$0	\$00,000	\$0	\$0
5.040	Total Other Financing Uses	7,786,733	7,681,130	7,460,224	-2.1%	4,388,991	3,400,000	2,900,000	1,900,000	1,900,000
5.050	Total Expenditures and Other Financing Uses	27,932,530	28,648,840	27,063,193	-1.5%	25,670,239	25,454,739	27,329,698	28,420,558	30,694,387
6.010	Excess of Revenues and Other Financing Sources	21,002,000	20,010,010	21,000,100	1.070	20,010,200	20,101,100	21,020,000	20,120,000	00,001,001
0.0.0	over (under) Expenditures and Other Financing									
	Uses	2,990,041	4,707,531	3,287,356	13.6%	6,039,471	5,141,082	3,256,379	2,300,248	186,171
										,
7.010	Cash Balance July 1 - Excluding Proposed									
	Renewal/Replacement and New Levies	31,468,722	34,458,763	39,166,294	11.6%	42,453,650	48,493,121	53,634,203	56,890,582	59,190,830
7.020	Cash Balance June 30	34,458,763	39,166,294	42,453,650	11.0%	48,493,121	53,634,203	56,890,582	59,190,830	59,377,002
8.010	Estimated Encumbrances June 30	610,640	1,024,099	353,982	1.1%	1,451,710	1,379,513	1,200,000	1,200,000	1,200,000
	Reservation of Fund Balance									
9.010	Textbooks and Instructional Materials	_	-	-	0.0%	-	-	-	-	_
9.020	Capital Improvements		-	-	0.0%	1,299,541	1,459,541	1,574,541	1,689,541	1,779,541
9.020	Budget Reserve	_	_	_	0.0%	151,803	151,803	151,803	151,803	151,803
9.030	Subtotal	-	-	-	0.0%	1,451,344	1,611,344	1,726,344	1,841,344	1,931,344
0.000	Fund Balance June 30 for Certification of		-	-	0.0 //	1,701,044	1,011,044	1,720,044	1,044	1,301,044
10.010	Appropriations	33,848,123	38,142,195	42,099,668	11.5%	45,590,067	50,643,346	53,964,238	56,149,486	56,245,658
	tet et	00,010,120		,000,000	11.070	10,000,007	00,010,010	00,001,200	00,110,100	00,210,000
	Revenue from Replacement/Renewal Levies									
11.010	Income Tax - Renewal	-	-		0.0%	-	-	-	-	-
		1			1 5.070	1				I

# HARRISON HILLS CITY SCHOOL DISTRICT

### Harrison County

Schedule of Revenues, Expenditures and Changes in Fund Balances For the Fiscal Years Ended June 30, 2020, 2021, 2022 Forecasted Fiscal Year Ending June 30, 2023 through 2027

		Actual				F	orecaste	d	
	Fiscal Year	Fiscal Year	Fiscal Year	Average	Fiscal Year				
	2020	2021	2022	Change	2023	2024	2025	2026	2027
11.020 Property Tax - Renewal or Replacement	-	-		0.0%	-	-	-	-	-
11.300 Cumulative Balance of Renewal Levies	-	-		0.0%	-	-	-	-	-
12.010 Fund Balance June 30 for Certification of Contracts, Salary Schedules and Other Obligations									
	33,848,123	38,142,195	42,099,668	11.5%	45,590,067	50,643,346	53,964,238	56,149,486	56,245,658
Revenue from New Levies13.010Income Tax - New13.020Property Tax - New				0.0% 0.0%	-	-	-	-	-
13.030 Cumulative Balance of New Levies	-	-	-	0.0%	-	-	-	-	-
14.010 Revenue from Future State Advancements	-			0.0%	-	-	-	-	-
15.010 Unreserved Fund Balance June 30	33,848,123	38,142,195	42,099,668	11.5%	45,590,067	50,643,346	53,964,238	56,149,486	56,245,658

### Harrison Hills City School District – Harrison County Notes to the Five Year Forecast General Fund Only November 17, 2022

### **Introduction to the Five-Year Forecast**

A forecast is somewhat like a future painting based on a snapshot of today. That snapshot, however, will be adjusted because the further into the future the forecast extends, the more likely it is that the projections will deviate from experience. A variety of events will ultimately impact the latter years of the forecast, such as state budgets (adopted every two years), tax levies (new/renewal/replacement), salary increases, or businesses moving in or out of the district. The five-year forecast is a crucial management tool and must be updated periodically. The five-year forecast enables district management teams to examine future years' projections and identify when challenges will arise. This then helps district management to be proactive in meeting those challenges. School districts are encouraged to update their forecasts with ODE when events significantly change their forecast or, at a minimum, when required under the statute.

In a financial forecast, the numbers only tell a small part of the story. For the numbers to be meaningful, the reader must review and consider the Assumptions of the Financial Forecast before drawing conclusions or using the data as a basis for other calculations. The assumptions are fundamental to understanding the rationale of the numbers, particularly when a significant increase or decrease is reflected.

Since the preparation of a meaningful five-year forecast is as much an art as it is a science and entails many intricacies, it is recommended that you contact the Treasurer/Chief Fiscal Officer of the school district with any questions you may have. The Treasurer/CFO submits the forecast, but the Board of Education is recognized as the official owner of the forecast.

Here are three essential purposes or objectives of the five-year forecast:

- (1) To engage the local board of education and the community in long-range planning and discussions of financial issues facing the school district
- (2) To serve as a basis for determining the school district's ability to sign the certificate required by O.R.C. §5705.412, commonly known as the "412 certificate"
- (3) To provide a method for the Department of Education and Auditor of State to identify school districts with potential financial problems.

O.R.C. §5705.391 and O.A.C. 3301-92-04 require a Board of Education (BOE) to file a five (5) year financial forecast by November 30, 2022, and May 31, 2023, for the fiscal year 2023 (July 1, 2022, to June 30, 2023). The five-year forecast includes three years of actual and five years of projected general fund revenues and expenditures. The fiscal year 2023 (July 1, 2022-June 30, 2023) is the first year of the five-year forecast and is considered the baseline year. Our forecast is updated to reflect the most current economic data available for the November 2022 filing.

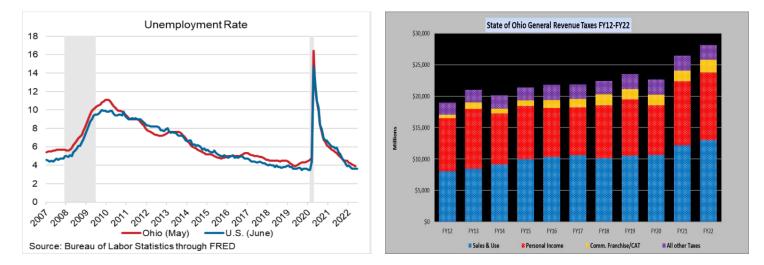
#### **Economic Outlook**

This five-year forecast is being filed during a two-year economic recovery following the COVID-19 Pandemic, which began in early 2020. The effects of the pandemic have lessened, but several supply chain concerns and high inflation continues to impact our state, country, and broader globalized economy. Inflation in June 2022 hit a 40-year high of 9.1% before falling to 8.3% in August. Costs in FY22 were notably impacted in areas such as diesel fuel for buses, electric and natural gas, and building materials for facility maintenance and repair. Increased inflation affecting district costs is expected to continue in FY23; it remains to be seen if these costs

are transitory or will last over the next few years, which could significantly impact our forecast and adversely affect state and local funding.

The Federal Reserve Bank has made fighting inflation its number one concern. It is expected that interest rate increases before December 2022 will result in increased unemployment, and many economists anticipate an economic recession in the first half of the calendar year 2023. If that occurs, the recession will happen as the state legislature considers the next biennium budget for FY24 and FY25. Despite the solid economic recovery the state of Ohio has enjoyed over the past two years, as noted below in the graphs, a recession may impact funding for primary and secondary education.

As noted in the graphs below, the State of Ohio's economy has steadily recovered over the past two years. School funding cuts made in FY20 have been fully restored, and a new state funding formula is in year two of a projected five-year phase. While increased inflation impacting district costs is expected to continue over the next few years, the state's economy has grown, as indicated in the graphs below. It may enable the state to continue the phase-in of the new funding formula even if a cyclical recession occurs in the first half of the 2023 calendar year.



While all school districts are being aided by three (3) rounds of federal Elementary and Secondary Schools Emergency Relief Funds (ESSER), which began in the fiscal year 2020, the most recent allocation of ESSER funds must be spent or encumbered by September 30, 2024.

Data and assumptions noted in this forecast are based on the best and most reliable data available to us as of the date of this forecast.

### Forecast Risks and Uncertainty:

A five-year financial forecast has risks and uncertainty not only due to economic uncertainties noted above but also due to state legislative changes that will occur in the spring of 2023 and 2025 due to deliberation of the following two (2) state biennium budgets for FY24-25 and FY26-27, both of which affect this five-year forecast. We have estimated revenues and expenses based on the best data available and the laws in effect at this time. The items below give a short description of the current issues and how they may affect our forecast long term:

1) The state budget represented 31.6% of district revenues, which means it is a significant area of risk to the revenue. The future risk comes in FY24 and beyond if the state economy stalls due to the record high inflation we are witnessing at this time or the Fair School Funding Plan is not funded in future state budgets due to an economic recession. Two future State Biennium Budgets are covering the period from FY24-25, and FY26-27

in this forecast. Future uncertainty in the state foundation funding formula and the state's economy make this area an elevated risk to district funding long range through FY27. We have projected our state funding to be in line with the FY23 funding levels through FY27 which we feel is conservative and should be close to whatever the state approves for the FY24-FY27 biennium budgets. We will adjust the forecast in future years as we have data to help guide this decision.

2) HB110, the current state budget, implements what has been referred to as the Fair School Funding Plan (FSFP) for FY22 and FY23. The full release of the new Fair School Funding Plan formula calculations was delayed until March 2022. The FSFP has many significant changes to how foundation revenues are calculated for school districts and how expenses are charged off. State foundation basic aid will be calculated on a base cost methodology with funding paid to the district where a student is enrolled to be educated. Beginning in FY22, a district's open enrollment payments will no longer be paid separately as those payments are included with basic aid. A change in expenditures beginning in FY22 will also occur, in that there will no longer be deductions for students that attend elsewhere for open enrollment, community schools, STEM schools, and scholarship recipients, as these payments will be paid directly to those districts from the state. The initial impact of these changes on the forecast will be noticed in that the actual historical costs for FY20 through FY21 reflect different trends on Lines 1.035, 1.04, 1.06, and 3.03 beginning in FY22. In June 2022, the legislature passed HB583 to resolve issues and possible unintended consequences in the new funding formula. Some of these changes impacted FY22 and future years' funding. Our state aid projections have been based on the best information on the new HB110 formula as amended by HB583 that are available as of this forecast.

3) Property tax collections are the largest single revenue source for the school system. The housing market in our district is stable and growing. We project growth in appraised values every three (3) years, and new construction growth with modest increases in local taxes as the pandemic ends and the economy continues its recovery as anticipated. Total local revenues, predominately local taxes, equating to 68.4% of the district's resources. Our tax collections in the March 2022 and August 2022 settlements showed average collection trends. We believe there is a low risk that local collections would fall below projections throughout the forecast.

4) Harrison County experienced a reappraisal update in the 2020 tax year to be collected in FY21. The 2020 update increased overall assessed values by \$53.65 million or an increase of 14.02%. A full reappraisal will occur in tax year 2023 for collection in FY24. We anticipate value increases for Class I and II property by \$5.36 million for an overall increase of 1.19% including the adjustment for lower Current Agricultural Use Values (CAUV) authorized by HB49. There is however always a minor risk that the district could sustain a reduction in values in the next appraisal update but we do not anticipate that at this time.

5) We have been notified by the Carrol and Harrison County Auditors that Rover Pipeline has filed a second appeal to lower values by \$109,269,580 on their Public Utility Personal Property (PUPP) values. They made payments in CY2021 that would equal the new lower value they seek. In the first half settlement made April 2022 it appears they paid 50% of their estimated new lower value. As a result, if they are successful our district would not face a refund to Rover on taxes paid. If they lose then we would be due additional revenues. To be conservative we have assumed the \$109.3M in PUPP value will be removed from our values for future projections. That reduces PUPP taxes by \$3.8M per year in the forecast. We are monitoring the Ohio Board of Tax Appeals where this case has been rescheduled from November 10, 2021, to May 9, 2022 and on March 30, 2022 it was continued again for a third time to August 1, 2022. No decision has been reached as of this forecast date and there is not work from the Ohio Department of Taxation when a determination may be made.

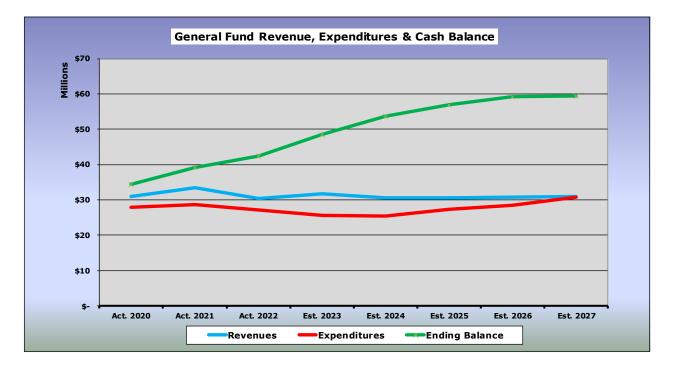
6) HB110 directly pays costs associated with open enrollment, community and STEM schools, and all scholarships, including EdChoice Scholarships. These costs will no longer be deducted from our state aid. However, there still are education option programs such as College Credit Plus, which continue to be removed from state aid, increasing costs to the district. Expansion or creation of programs that are not directly paid for by

the state of Ohio can expose the district to new expenditures that are not currently in the forecast. We closely monitor any new threats to our state aid and increased costs as new proposed laws are introduced in the legislature.

Labor relations in our district have been amicable, with all parties working for the best interest of students and realizing the resource challenges we face. We believe that as we move forward, our positive working relationship will continue and will only grow stronger.

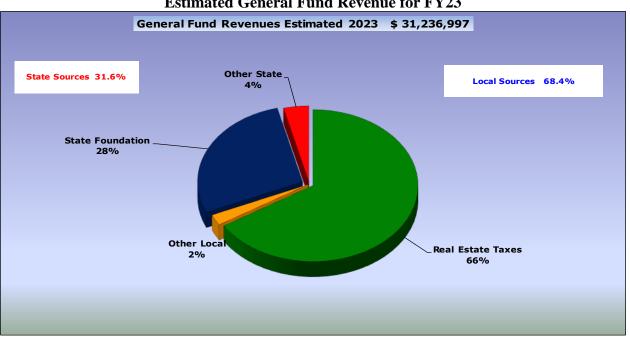
The significant lines of reference for the forecast are noted below in the headings to make it easier to relate the assumptions made for the forecast item and refer back to the forecast. It should assist the reader in reviewing the assumptions noted below in understanding the overall financial forecast for our district. If you would like further information, please contact Roxane Harding, Treasurer, at 740.942.7810.

# General Fund Revenue, Expenditures, and Ending Cash Balance Actual FY20-22 and Estimated FY23-27



The graph captures in one snapshot the operating scenario facing the District over the next few years.

# **Revenue Assumptions** Estimated General Fund Revenue for FY23



### Real Estate Value Assumptions – Line # 1.010

Property Values are established each year by the County Auditor based on new construction, demolitions, BOR/BTA activity and complete reappraisal or updated values. Harrison County experienced a reappraisal update for the 2020 tax year to be collected in 2021. Residential/agricultural (Class I values) were increased 9.54% or \$20.1 million. Commercial/industrial/mineral (Class II values) increased by \$1.4 million overall or a .86% increase as noted below.

A reappraisal update occurred in 2020 for collection in 2021 for which we saw a 9.54% increase in residential and a .86% increase for commercial/industrial property. CAUV values represent 47.9% of Class I residential/agricultural values HB49 authorized a reduction in CAUV computations. These reductions will occur as districts experience their next reappraisal or update cycle. We experienced this in the Tax Year 2020 reappraisal update. A reduction of value has been weighed in to our average Class I value change in 2019. This caused somewhat of a shift in taxes from agricultural taxpayers to residential taxpayers but should not result in lower taxes to our district. Residential/Agricultural and Commercial/Industrial values increased \$1.4 million or .86% overall. A reappraisal is scheduled to occur in 2023 to be collected FY24. We anticipate a 1% increase in Class I for \$2.39M and no increase or decrease occurring in Class II.

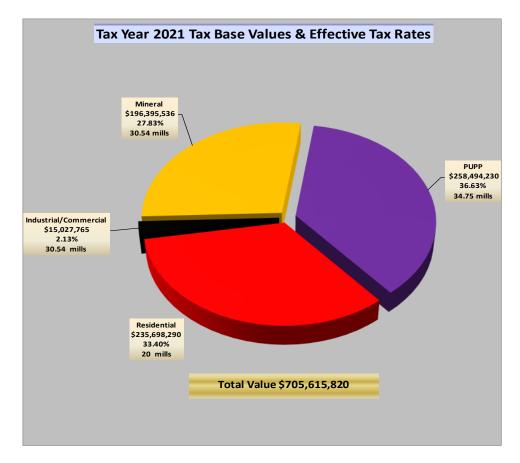
Tax Year 2017 we noted our mineral values (which are part of Class II commercial/industrial/mineral values) fell \$43.9 million or a 17% drop, in tax year 2018 they fell again \$28.9 million at 15% drop, and, again in tax year 2019 they fell \$20.9 million or 11% drop. In 2020 mineral values shot up \$32.8 million or a 20% increase and in 2021 they increased \$12.4 million or 6.2%. This pattern illustrates the boom and bust type cycle for mineral values. We will continue to monitor these values and information we receive closely but the values are not easily predictable. Based on this we are reluctant to speculate on future value increases or decreases with so little information to base these predictions on. We have estimated values to increase conservatively in each future year of the forecast but these values could just as likely continue to fall.

Public Utility Personal Property (PUPP) values dropped by \$84.6 million in 2021. This is due to the Ohio Department of Taxation reduction of values for Rover. But as noted below, values are still being contested with no decision reached following the August 1, 2022 hearing. We expect our values to vary each year of the

forecast. PUPP values are determined at the Ohio Department of Taxation from confidential filings from utilities and then certified to each county auditor late in the calendar year. These values are particularly valuable as they are taxed at our full 34.75 general fund tax rate. We did note that Rover Pipeline has filed an appeal to lower their values by 43% (\$109.27 million drop) on the new pipeline. The case was originally scheduled to be heard in May 2021 it was delayed again to November 10, 2021, and delayed a second time until May 9, 2022. The hearing to determine what their 2019 values are has been rescheduled and delayed a 3rd time to August 1, 2022, but no determination or other dates have been announced since this hearing. This case could take a year or more to settle. We have removed the entire \$109.27 million from the districts certified PUPP values as Rover is not paying taxes on the ODT amount. They are "tender paying" on the amount they believe their values should be. We want to be conservative in our estimates of these taxes since there is no way to predict these values ahead with accuracy or as to the outcome of the eventual Board of Tax Appeals outcome.

PUPP values are taxed at our full gross rate; therefore, any increase will have a positive effect on revenues through the entire forecast period.

The chart below shows our tax year 2021 values as reported to us by the County Auditor and our current tax rates for each type of property value.



	Residential	Commercial		P.U.		Total Value
Tax Year	Agriculture	Industrial	Mineral	Personal	TPP	Per ODT
2000	107,078,450	21,382,490	2,270,880	27,367,290	1,893,140	159,992,250
2001	107,300,860	20,868,180	2,149,920	15,918,080	18,942,170	165,179,210
2002	122,471,490	21,620,110	2,284,990	16,331,890	15,844,980	178,553,460
2003	124,618,210	21,607,490	2,277,140	15,982,620	15,462,424	179,947,884
2004	126,834,060	21,909,710	2,222,460	16,456,650	15,995,181	183,418,061
2005	151,685,100	23,312,520	2,442,430	16,809,190	15,711,322	209,960,562
2006	148,911,080	23,481,720	2,282,770	16,807,600	16,609,385	208,092,555
2007	149,561,300	23,312,980	2,131,290	17,171,880	9,573,205	201,750,655
2008	170,195,390	23,714,630	2,075,290	17,551,500	4,744,460	218,281,270
2009	169,242,380	23,621,210	2,560,120	19,033,780	534,140	214,991,630
2010	169,597,730	23,377,810	2,113,010	22,040,450	285,520	217,414,520
2011	177,763,050	22,774,160	3,319,110	23,028,781	0	226,885,101
2012	177,485,840	22,354,770	37,036,660	25,705,729	0	262,582,999
Adj. 2013	176,838,360	19,781,770	26,271,424	25,705,729	0	248,597,283
2014	199,556,190	23,977,805	27,059,567	50,813,460	0	301,407,022
2015	198,239,160	32,001,450	117,801,920	72,341,180	0	420,383,710
2016	205,255,632	30,862,628	224,123,060	78,674,302	0	538,915,622
2017	217,520,810	46,912,550	175,763,850	139,368,280	0	579,565,490
2018	217,514,490	40,245,421	146,802,520	247,488,520	0	652,050,951
2019	218,443,130	13,001,465	151,206,596	304,173,060	0	686,824,250
2020	238,563,890	13,720,535	184,019,496	343,140,560	0	779,444,480
2021	235,698,290	15,027,765	196,395,536	258,494,230	0	705,615,820

**Historic Concerns with Property Valuation and Tax Collections and Growth in Energy Development** The table below shows the property valuation of the district since tax year 2000 for collection in 2001. Property values continued to grow in the district even during the phase out of TPP values by HB66 and reductions in values for the housing bubble were made in 2009. A major factor in our growth is anticipated to be mineral value as a result of the oil and gas "fracking" boom underway in our county. According to the Ohio Department of Natural Resources our county continues to have the highest number of active "fracking" wells in the state. It was not a surprise that mineral values soared in tax year 2012, 2015 and again in 2016. It was a surprise, however, to find that our tax collections for 2013 actually fell from a year earlier. The tax collections in 2012 were \$5,076,221 while in 2013 they were \$4,737,901. This is improbable since our values were actually up by 15.7%. Upon further investigation between the County Auditor and Ohio Department of Taxation, we noted various reporting errors in assessed valuations. Those errors in turn resulted in the undulations in tax collections between fiscal years. For this reason, we are very conservative in estimating increases in assessed values and tax revenues.

Our most recent tax base concerns are for the \$43.9 million, \$28.9 million and \$20.9 million drop in mineral values in tax years 2017, 2018, and 2019 respectively, from the previous years. These are large drops in Class II value with no explanation other than this is how mineral values will fluctuate, which is in a boom and bust cycle. This underscores the ongoing concerns we have about large tax base swings and the reason we continue to try work closely with our county auditor's office. We continue to work with the County Auditor to obtain data in order to make more accurate estimates for FY 23-27.

# ESTIMATED ASSESSED VALUE (AV) BY COLLECTION YEARS

	Estimated	Estimated	Estimated	Estimated	Estimated	
	TAX YEAR2022	TAX YEAR2023	TAX YEAR2024	TAX YEAR 2025	TAX YEAR 2026	
<b><u>Classification</u></b>	<b>COLLECT 2023</b>	COLLECT 2024	COLLECT 2025	COLLECT 2026	COLLECT 2027	
Res./Ag.	\$235,723,290	\$238,105,523	\$238,130,523	\$238,155,523	\$238,180,523	
Commercial/Mineral	201,584,300	187,496,300	190,471,300	193,446,300	196,421,300	
Public Utility (PUPP)	260,494,230	262,494,230	264,494,230	266,494,230	268,494,230	
Total Assessed Value	<u>\$697,801,820</u>	<u>\$688,096,053</u>	<u>\$693,096,053</u>	<u>\$698,096,053</u>	<u>\$703,096,053</u>	

### ESTIMATED REAL ESTATE TAX (Line #1.010)

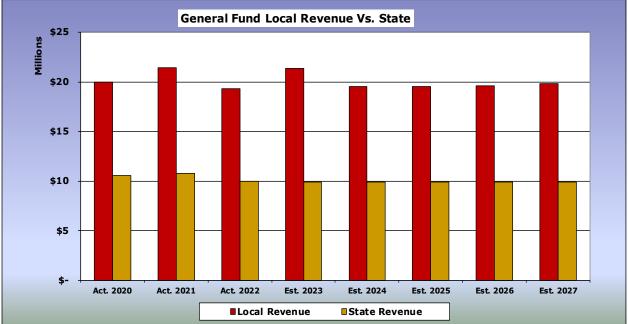
Property tax levies are estimated to be collected at 95% of the annual amount. This allows a 5% delinquency factor. In general, 68% of the Res/Ag and Comm/Ind property taxes are expected to be collected in the February tax settlement and 32% in the August tax settlement.

Public Utility tax settlements (PUPP taxes) are estimated to receive 50% in March and 50% in August settlement from the County Auditor and are noted in Line #1.02 below.

### Estimated Tangible Personal Tax & PUPP Taxes – Line#1.020

The phase out of Tangible Personal Property (TPP) taxes as noted earlier began in FY06 with HB66 that was adopted in June 2005. TPP tax assessments ended in FY11. The only amounts received after FY11 are from delinquent TPP taxes outstanding as of 2010.

Amounts below are public utility tangible personal property (PUPP) tax payments from public utilities. The values for PUPP are noted on the table above under P.U. Personal, which was \$258.5 million in assessed values in 2021 and is collected at the district's gross voted millage rate. Collections are typically 50% in March and 50% in August, along with the real estate settlements from the county auditor. The values in 2021 fell \$84.6 million due to ODT revision of Rover values but are expected to grow by \$2 million each year of the forecast.



Comparison of Local Revenue and State Revenue Actual FY20 through FY22 and Estimated FY23 through 27

### State Foundation Revenue Estimates – Lines #1.035, 1.040 and 1.045 Current State Funding Model per HB110 through June 30, 2023

# A) Unrestricted State Foundation & Casino Revenue – Line #1.035

The full release of the new Fair School Funding Plan formula occurred in March 2022 and was amended in HB583, passed in June 2022. Complete calculations of the new formula were not available for nearly all of the last fiscal year. We have projected FY23 funding based on the September 2022 foundation settlement and funding factors.

Our district is currently a guarantee district in FY23 and is expected to continue on the guarantee in FY24-FY27 on the new Fair School Funding Plan (FSFP). The state foundation funding formula has gone through many changes in recent years. The most recent funding formula began in FY14. It was dropped in FY19 after six (6) years, followed by no foundation formula for two (2) years in FY20 and FY21, and now HB110, as amended by HB583, implements the newest and possibly the most complicated funding formula in recent years for FY22 and FY23. The current formula introduces many changes to how state foundation is calculated and expenses deducted from state funding which will potentially make the actual five-year forecast look different with estimates FY23 through FY27 compared to actual data FY20 through FY21 on Lines 1.035, 1.04, 1.06, and 3.03 of the forecast.

# Overview of Key Factors that Influence State Basic Aid in the Fair School Funding Plan

- A. Student Population and Demographics
- B. Property Valuation Per Pupil
- C. Personal Income of District Residents Per Pupil
- D. Historical Funding CAPS and Guarantees from prior funding formulas "Funding Bases" for guarantees.

# Base Cost Approach - Unrestricted Basic Aid Foundation Funding

The new funding formula uses FY18 statewide average district costs and developed a base cost approach that includes minimum service levels and student-teacher ratios to calculate a unique base cost for each district. Newer, more up-to-date statewide average prices will not update for FY23 and remain frozen at FY18 levels, while other factors impacting a district's local capacity will update for FY23. Base costs per pupil include funding for five (5) areas:

- 1. Teacher Base Cost (4 subcomponents)
- 2. Student Support (7 subcomponents-including a restricted Student Wellness component)
- 3. District Leadership & Accountability (7 subcomponents)
- 4. Building Leadership & Operations (3 subcomponents)
- 5. Athletic Co-curricular (contingent on participation)

### State Share Percentage - Unrestricted Basic Aid Foundation Funding

Once the base cost is calculated, which is currently at a state-wide average of \$7,351.71 per pupil in FY23, the FSFP calculates a state share percentage (SSP) calculation. The state share percentage, in concept, will be higher for districts with less capacity (lower local wealth) and be a lower state share percentage for districts with more capacity (higher local wealth). The higher the district's ability to raise taxes based on local wealth, the lower the state share percentage. The state share percentage will be based on 60% property valuation of the district, 20% on federally adjusted gross income, and 20% on federal median income, as follows:

1. 60% based on the most recent three (3) year average assessed values or the most recent year, whichever is lower, divided by base students enrolled.

- 2. 20% based on the most recent three (3) year average federal adjusted gross income of district residents or the most recent year, whichever is lower divided by base students enrolled.
- 3. 20% based on the most recent year federal median income of district residents multiplied by the number of returns in that year divided by base students enrolled.
- 4. When the weighted values are calculated, and items 1 through 3 above are added together, the total is multiplied by a Local Share Multiplier Index from 0% for low-wealth districts to a maximum of 2.5% for wealthy districts.

When the unrestricted base cost is determined and multiplied by the state share percentage, the resulting amount is multiplied by the current year enrolled students (including open enrolled students being educated in each district) and finally multiplied by the local share multiplier index for each district. The result is the local per pupil capacity of the base per pupil funding amount.

### **Categorical State Aid**

In addition to the base state foundation funding calculated above, the FSFP also has unrestricted categorical funding and new restricted funding beginning in FY22, some of which will have the state share percentage applied to these calculations as noted below:

### Unrestricted Categorical State Aid

- <u>Targeted Assistance/Capacity Aid</u> Provides additional funding based on a wealth measure using 60% weighted on property value and 40% on income. Uses current year enrolled average daily membership (ADM). It also will provide supplemental targeted assistance to lower wealth districts whose enrolled ADM is less than 88% of their total FY19 ADM.
- 2. <u>Special Education Additional Aid</u> Based on six (6) weighted funding categories of disability and moved to a weighted funding amount, not a specific amount. An amount of 10% will be reduced from all districts' calculations to be used toward the state appropriation for Catastrophic Cost reimbursement.
- 3. <u>Transportation Aid</u> Funding is based on all resident students who ride, including preschool students and those living within 1 mile of school. Provides supplemental transportation for low-density districts. Increases state minimum share to 29.17% in FY22 and 33.33% in FY23. In general, districts whose state share is less than 33.33% will benefit from the increase to 33.33% funding.

# Restricted Categorical State Aid

- 1. <u>Disadvantage Pupil Impact Aid (DPIA)</u> Formerly Economically Disadvantaged Funding is based on the number and concentration of economically disadvantaged students compared to the state average and multiplied by \$422 per pupil. Phase-in increases are limited to 0% for FY22 and 14% in FY23. There is no legislation indicating the percentage increase for FY24 and beyond for DPIA.
- 2. <u>English Learners</u> Based on funded categories based on the time student enrolled in schools and multiplied by a weighted amount per pupil.
- 3. <u>Gifted Funds</u> Based on average daily membership multiplied by a weighted amount per pupil.
- 4. <u>Career-Technical Education Funds</u> Based on career technical average daily membership and five (5) weighted funding categories students enrolled in.
- 5. <u>Student Wellness and Success Funds</u>- These funds in FY20 and FY21 were accounted for in Fund 467 but are now restricted funds to be accounted for in the General Fund as part of the foundation formula.

# State Funding Phase-In FY22 and FY23 and Guarantees

While the FSFP was presented as a six (6) year phase-in plan, the state legislature approved the first two (2) years of the funding plan in HB110, which was amended in HB583 in June 2022. The FSFP does not include caps on funding; instead, it will consist of a general phase-in percentage for most components of 16.67% in FY22 and 33.33% in FY23. DPIA funding will be phased in at 0% in FY22 and 14% in FY23. Transportation categorical funds will not be subject to a phase-in.

HB110 includes three (3) guarantees: 1) "Formula Transition Aid"; 2) Supplemental Targeted Assistance, and 3) Formula Transition Supplement. The three (3) guarantees in both temporary and permanent law ensure that no district will get fewer funds in FY22 and FY23 than they received in FY21. The guarantee level of funding for FY22 is a calculated funding guarantee level based on total state funding cuts from May 2020 restored, net of transfers and deductions, plus Student Wellness and Success funds (based on FY21 SWSF amounts), enrollment growth supplement funds paid in FY21 and special education preschool and special education transportation additional aid items. It is estimated that nearly 420 districts are on one form of guarantee in FY22. In general, the same number will occur in FY23 since state average costs were frozen at FY18 in the Base Cost calculations. In contrast, property values and Federal Adjusted Gross Income will be allowed to update and increase for FY23, pushing districts toward one of the three (3) guarantees.

### Student Wellness and Success Funds (SWSF) - (Restricted Fund 467)

In FY20 and FY21, HB166 provided Student Wellness and Success Funds (SWSF) to be deposited in Special Revenue Fund 467. HB110, the new state budget, essentially eliminated these funds by merging them into state aid and wrapped them into the expanded funding and mission of DPIA funds noted above and on Line 1.04 below, with only a smaller portion devoted to SWSF. Any remaining funds in Special Revenue Fund 467 from FY20 and FY21 will be required to be used for the restricted purposes governing these funds until entirely spent.

### **Future State Budget Projections beyond FY23**

Our funding status for the FY24-27 will depend on unknown (2) new state budgets. There is no guarantee that the current Fair School Funding Plan in HB110 will be funded or continued beyond FY23. For this reason, funding is held constant in the forecast for FY23 through FY27.

### **Casino Revenue**

On November 3, 2009, Ohio voters passed the Ohio casino ballot issue. This issue allowed four (4) casinos to open in Cleveland, Toledo, Columbus, and Cincinnati. Thirty-three percent (33%) of the gross casino revenue will be collected as a tax. School districts will receive 34% of the 33% of Gross Casino Revenue that will be paid into a student fund at the state level. These funds will be distributed to school districts on the 31<sup>st</sup> of January and August each year, beginning for the first time on January 31, 2013.

Casino revenue fell slightly in FY21 due to COVID-19 and casinos closing for over two months. We have increased the amount in FY22 back to pre-pandemic FY20 levels as casino revenues appear to have dipped mainly due to their closure and not in response to the economic downturn. Before the COVID-19 closure, casino revenues grew modestly as the economy improved. Original projections for FY23-27 estimated a .4% decline in pupils to 1,778,441 and GCR increasing to \$106.35 million or \$59.80 per pupil; actual payments in FY22 were \$62.87 per pupil. FY23 Casino revenues have resumed their historical growth rate and assume a 2% annual growth rate for the forecast period.

<u>Source</u>	<u>FY 23</u>	<u>FY 24</u>	FY 25	<u>FY 26</u>	FY 27
Basic Aid-Unrestricted	\$8,375,459	\$8,375,350	\$8,375,350	\$8,375,350	\$8,375,350
Additional Aid Items	187,004	176,688	176,688	176,688	176,688
Basic Aid-Unrestricted Subtotal	8,562,463	8,552,038	8,552,038	8,552,038	8,552,038
Ohio Casino Commission ODT	97,435	98,713	100,002	101,304	102,618
Unrestricted State Aid Line # 1.035	<u>\$8,659,898</u>	<u>\$8,650,751</u>	<u>\$8,652,040</u>	<u>\$8,653,342</u>	<u>\$8,654,656</u>

### B) Restricted State Revenues – Line # 1.040

HB110 has continued Disadvantaged Pupil Impact Aid (formerly Economic Disadvantaged funding) and Career Technical funding. In addition, new restricted funds have been added as noted above under "Restricted Categorical Aid" for Gifted, English Learners (ESL), and Student Wellness. The district has elected to also post Catastrophic Aid for special education as restricted revenues. We have estimated revenues for these new restricted funding lines using current September funding factors. The amount of DPIA is limited to a 0% phase in growth for FY22 and 14% in FY23. We have flat-lined funding at FY23 levels for FY24-FY27 due to uncertainty on continued funding of the current funding formula.

Source	<u>FY 23</u>	FY 24	FY 25	FY 26	FY 27
DPIA	\$188,108	\$188,108	\$188,108	\$188,108	\$188,108
Career Tech - Restricted	1,105	1,105	1,105	1,105	1,105
Gifted	55,488	55,488	55,488	55,488	55,488
ESL	304	304	304	304	304
Student Wellness	211,916	211,916	211,916	211,916	211,916
Catastrophic Aid	35,000	35,000	35,000	35,000	35,000
Restricted Revenues Line #1.040	<u>\$491,921</u>	<u>\$491,921</u>	<u>\$491,921</u>	<u>\$491,921</u>	<u>\$491,921</u>

# C) Restricted Federal Grants in Aid – line #1.045

No restricted federal grants are projected for FY23-27.

Summary	<u>FY 23</u>	FY 24	<u>FY 25</u>	FY 26	FY 27
Unrestricted Line # 1.035	\$8,659,898	\$8,650,751	\$8,652,040	\$8,653,342	\$8,654,656
Restricted Line # 1.040	\$491,921	\$491,921	\$491,921	\$491,921	\$491,921
Rest. Fed. Grants #1.045	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Total State Foundation Revenue	<u>\$9,151,819</u>	<u>\$9,142,672</u>	<u>\$9,143,961</u>	<u>\$9,145,263</u>	<u>\$9,146,577</u>

# State Taxes Reimbursement/Property Tax Allocation – Line #1.050

### a) Rollback and Homestead Reimbursement

Rollback funds are reimbursements paid to the district from the State of Ohio for tax credits given to owneroccupied residences. Credits equal 12.5% of the gross property taxes charged to residential taxpayers on levies passed before September 29, 2013. HB59 eliminated the 10% and 2.5% rollback on new levies approved after September 29, 2013.

Homestead Exemptions are credits paid to the district from the state of Ohio for qualified elderly and disabled. In 2007, HB119 expanded the Homestead Exemption for all seniors 65 years or older or disabled regardless of income. Effective September 29, 2013, HB59 changed the requirement for Homestead Exemptions. Individual taxpayers who do not currently have their Homestead Exemption approved or those who did not get a new application approved for the tax year 2013 and who become eligible after that will only receive a Homestead Exemption if they meet the income qualifications. Taxpayers who had their Homestead Exemption as of September 29, 2013, will not lose it and will not have to meet the new income qualification. This will generally reduce homestead reimbursements to the district over time, and as with the rollback reimbursements above, the state is increasing the tax burden on our local taxpayers.

# Summary of State Tax Reimbursement – Line #1.050

Source	<u>FY 23</u>	FY 24	<u>FY 25</u>	<u>FY 26</u>	FY 27
Rollback and Homestead	<u>\$721,625</u>	<u>\$720,220</u>	<u>\$723,879</u>	<u>\$723,955</u>	<u>\$724,031</u>

### Other Local Revenues - Line #1.060

All other local revenue encompasses any type of revenue that does not fit into the above lines. The primary sources of revenue in this area have been open enrollment, interest on investments, tuition for court-placed students, student fees, Payment In Lieu of Taxes, and general rental fees. HB110, the new state budget, will stop paying open enrollment as an increase to other revenue for the district. This is projected below as zeros to help show the difference between projected FY23-FY27 Line 1.06 revenues and historical FY20 through FY22 revenues on the five-year forecast. Open enrolled students will be counted in the enrolled student base at the school district they are being educated, and state aid will follow the students. Open enrolled student revenues will be included in Line 1.035 as basic state aid. In FY21 and FY22, interest income fell due to fed rate reductions due to the pandemic, which will impact our earning capability in this area until rates and our ending cash balance begin to increase. Rentals are expected to return to pre-pandemic levels over time. All other revenues are expected to continue on historical trends.

We have suspended the anticipated \$1.25 million Payment in Lieu of Taxes (PILOT), originally planned for FY23 for the Harrison Power LLC for the \$1 billion Natural Gas Power Plant being built in Cadiz by EmberClear Corporation of Texas until we know exactly when the plant will come online. Currently the district leases out space to a dance studio in the old Westgate Elementary School. This building is being given over to the village. Therefore, the rental proceeds of \$15,750 has been eliminated beginning in FY22. All other revenues are expected to continue on historic trends.

Source	<u>FY 23</u>	FY 24	FY 25	FY 26	<u>FY 27</u>
PILOT Payments	\$0	\$0	\$0	\$0	\$0
Open Enrollment Gross	0	0	0	0	0
Interest	345,856	349,315	352,808	356,336	359,899
Tuition SF-14 & SF-14H	144,221	145,663	147,120	148,591	150,077
CAFS Funding	175,000	175,000	175,000	175,000	175,000
Other Income and adjustments	53,288	(127,778)	(158,728)	(188,727)	( <u>193,776</u> )
Total Other Local Revenue Line #1.060	<u>\$718,365</u>	<u>\$542,200</u>	<u>\$516,200</u>	<u>\$491,200</u>	<u>\$491,200</u>

# Short-Term Borrowing – Lines #2.010 & Line #2.020

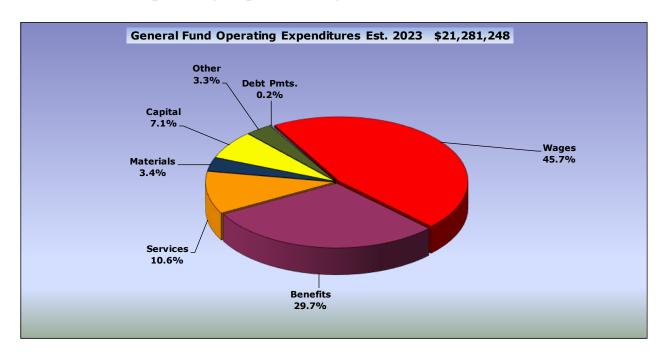
There is no short-term borrowing projected in this forecast.

### Transfers In / Return of Advances – Line #2.040 & Line #2.050

These are non-operating revenues which are the repayment of short-term loans to other funds over the previous fiscal year and reimbursements for expenses received for a prior fiscal year in the current fiscal year. The advances out in the prior fiscal year are expected to be repaid in the current year, as noted in the table below.

Source	<u>FY 23</u>	<u>FY 24</u>	<u>FY 25</u>	<u>FY 26</u>	<u>FY 27</u>
Transfers In - Line 2.040	\$312,713	\$315,000	\$315,000	\$315,000	\$315,000
Advance Returns - Line 2.050	160,000	900,000	900,000	900,000	900,000
Total Transfer & Advances In	<u>\$472,713</u>	<u>\$1,215,000</u>	<u>\$1,215,000</u>	<u>\$1,215,000</u>	<u>\$1,215,000</u>

# **Expenditure Assumptions** All Operating Expense Categories – General Fund FY23



### Wages – Line #3.010

The amounts for salaries and benefits are based on existing negotiated agreements and estimates for future settlements.

The board of education and classified staff successfully negotiated a 3-year contract beginning FY21 through FY23. There is a 4% increase in each year of the contract. The certified staff's contract is for the period of FY22 through FY24. A 4% increase for each year of the contract was negotiated. As contracts expire a base increase for each year thereafter has been applied. Costs for salaries also includes: extended time, shift differential, overtime, substitute cost, leave incentive, severances and retirements with replacements. For planning purposes, a 4% base amount has been used for FY24-27. In FY25, FY26 and FY27 positons paid from ESSER funds have been moved to the General Fund since the ESSER funds will run out, this includes 7 certified/classified positions and the positions related to summer school instruction and bussing.

Source	<u>FY 23</u>	<u>FY 24</u>	<u>FY 25</u>	<u>FY 26</u>	<u>FY 27</u>
Total Wages Line #3.010	<u>\$9,722,368</u>	<u>\$10,071,600</u>	<u>\$11,048,469</u>	<u>\$12,081,633</u>	<u>\$13,173,861</u>

### Fringe Benefits Estimates – Line #3.02

This area of the forecast captures all costs associated with benefits and retirement costs.

### A) STRS/SERS Retirement Costs

The district pays 14% of each dollar paid in wages to either the State Teachers Retirement System or the School Employees Retirement System as required by Ohio law. In addition, there are negotiated "pick ups" that are paid by the district for certified and administrative staff.

### B) Insurance

Due to the district being a self-funded district, their experience and future impact on claims has to be considered. The district has experienced rate increases from 1% to 10%. Due to the impact of claims on the setting of our rate, we believe our claims were down due to COVID-19 and the related shutdown. Non-emergency procedures were cancelled as well as routine visits. This has also caused a change from in person visits to tele-visits. Therefore, the self funded balance was high enough that contributed to no rate increase for FY23. However, based on information we received at our insurance meeting in October, 2022, claims are up substantially and will more than likely contribute to a rate increase for FY24. We are using a rate of 10% FY24 through FY27. The insurance committee will continue to work to shop around for the best benefit at the most reasonable costs.

The Further Consolidated Appropriations Act of 2020 included a full repeal of three taxes initially imposed by the Affordable Care Act (ACA): the 40% Excise Tax on employer-sponsored coverage (a.k.a. "Cadillac Tax"), the Health Insurance Industry Fee (a.k.a. the Health Insurer Tax), and the Medical Device Tax. These added costs are no longer an uncertainty factor for our health care costs in the forecast.

### C) Workers Compensation & Unemployment Compensation

Workers' Compensation is expected to be approximately .95% of wages FY23–FY27. Unemployment is likely to remain at a shallow level FY23-FY27. The district is a direct reimbursement employer, meaning unemployment costs are only incurred and due if we have eligible employees and draw unemployment.

### D) Medicare

Medicare will continue to increase at the rate of increases in wages and as new employees are hired. Contributions are 1.45% for all new employees to the district on or after April 1, 1986. These amounts are growing at the general growth rate of wages.

Source	FY 23	FY 24	FY 25	FY 26	<u>FY 27</u>
STRS/SERS	\$1,597,440	\$1,656,946	\$1,798,451	\$1,959,719	\$2,132,999
Insurances	4,467,879	4,910,704	5,576,573	6,313,113	7,129,773
Workers Comp/Unemployment	92,501	95,644	104,436	113,735	123,565
Medicare	165,729	171,524	196,030	213,400	231,435
Other adjustments/Tuition	<u>(4,449)</u>	139,082	337,630	214,465	166,248
Total Fringe Benefits Line #3.020	<u>\$6,319,100</u>	<u>\$6,973,900</u>	<u>\$8,013,120</u>	<u>\$8,814,432</u>	<u>\$9,784,020</u>

### Summary of Fringe Benefits – Line #3.020

### Purchased Services – Line #3.030

HB110, the new state budget, will impact Purchased Services beginning in FY22 as the Ohio Department of Education will start to direct pay these costs to the education districts for open enrollment, community, and STEM schools and for scholarships granted to students to be educated elsewhere, as opposed to deducting these amounts from our state foundation funding and shown below as expenses. We have continued to offer these amounts below as zeros to help reflect the difference between projected FY23-FY27 Line 3.03 costs and historical FY20 through FY21 costs on the five-year forecast. College Credit Plus, excess fees, and other tuition costs will continue to draw funds away from the district, which will continue in this area and has been adjusted based on historical trends. We reduced costs in purchased services for FY20 and 21 for the Fund 467 recoding for our SROs and then returned these costs to the General Fund in FY23-27.

It is anticipated that the costs incurred by special education and utilities will continue to increase. Therefore, the historical trend was utilized to determine increase trends. The district contracts for physical therapy and

resource officers. Any increase for FY23 through FY27 was based on each individual budget line. We are working hard to control costs as much as possible in the purchased services area. Since the school district was successful in passing its bond issue in November of 2015, additional costs that were not co-fundable, as well as some anticipated increased costs of operating the new facility, have been included. We will continue to monitor the effects of state budget cuts on the potential reductions in costs to tuition payments made to other organizations that are deducted from our foundation payments.

Source	<u>FY 23</u>	FY 24	FY 25	FY 26	<u>FY 27</u>
Base Services	\$266,231	\$274,218	\$282,445	\$290,918	\$299,646
Tuition, CAFS, Scholarship & CC+	807,816	832,050	857,012	882,722	909,204
Open Enrollment Deduction	0	0	0	0	0
Community School Deduction	0	0	0	0	0
Utilities	309,109	324,564	340,792	357,832	375,724
Other	879,205	672,555	828,308	892,512	<u>960,609</u>
Total Purchased Services Line #3.030	<u>\$2,262,361</u>	<u>\$2,103,387</u>	<u>\$2,308,557</u>	<u>\$2,423,984</u>	<u>\$2,545,183</u>

### Supplies and Materials – Line #3.040

The permanent appropriations were used to determine this line item. In FY25 & FY26 we are bringing back cost to the General Fund from ESSER funds for license fees for online curriculum, as those funds will be running out. Any other increase for FY23 through FY27 is based on each individual budget line.

Source	<u>FY 23</u>	FY 24	<u>FY 25</u>	FY 26	FY 27
Supplies	\$689,504	\$723,979	\$785,178	\$849,436	\$916,908
Items for New School	32,007	33,607	35,288	12,053	(12,344)
Total Supplies Line #3.040	<u>\$721,511</u>	<u>\$757,586</u>	<u>\$820,466</u>	<u>\$861,489</u>	<u>\$904,564</u>

### Equipment – Line # 3.050

Computers and technological upgrades will be done by using federal and general fund monies when available. General fund monies will be monitored closely. Capital Improvement Set Aside funds will be used as much as possible. In addition, the board of education did not renew the Permanent Improvement Levy at the end of CY 2019. Therefore, we have projected the cost of 3 new busses to this line for FY24-27.

Source	<u>FY 23</u>	<u>FY 24</u>	FY 25	FY 26	<u>FY 27</u>
Capital Outlay	\$714,004	\$403,542	\$437,535	\$507,363	\$580,804
Items for New School	797,449	681,793	714,187	714,187	714,187
School Busses	<u>0</u>	303,000	306,030	309,090	<u>312,181</u>
Total Equipment Line #3.050	<u>\$1,511,453</u>	<u>\$1,388,335</u>	<u>\$1,457,752</u>	<u>\$1,530,640</u>	<u>\$1,607,172</u>

### Principal, Interest and Fiscal Charges- HB264 Loans - Lines #4.05 and #4.06

Funding for the HB 264 project was completed using the Federally Taxable Qualified School Construction Bonds – Direct Pay program. The district is responsible for interest payments. However, due to the funding mechanism, the district will complete a Form 8038-CP for a reduction to the credit payment. If funding is available through the federal government, the district will be reimbursed up to the full amount of the interest payment. This is for the repayment of principal related to the HB 264 project that was done the summer and fall of 2010. This was for a lighting project at Harrison East Elementary and the Jr. /Sr. High School; and replacement of steam traps at the Jr./Sr. High School. The final payment will be December 2025.

Source	<u>FY 23</u>	FY 24	<u>FY 25</u>	FY 26	FY 27
HB 264 Principal Line # 4.050	<u>\$40,000</u>	<u>\$45,000</u>	<u>\$45,000</u>	<u>\$50,000</u>	<u>\$0</u>
Source	<u>FY 23</u>	FY 24	FY 25	FY 26	FY 27
Interest on Borrowing Line 4.060	<u>\$1,500</u>	<u>\$1,500</u>	<u>\$1,500</u>	<u>\$1,500</u>	<u>\$0</u>

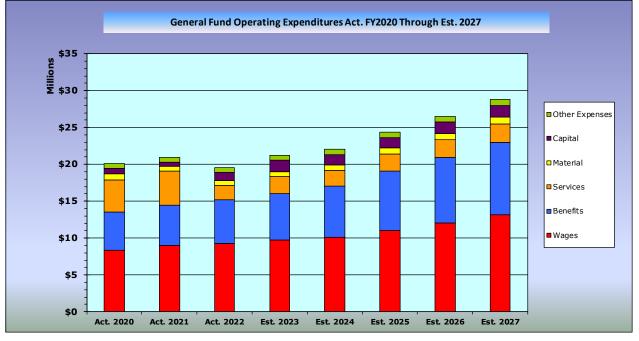
### Other Expenses – Line #4.300

The category of Other Expenses consists primarily of the County ESC deductions for specialized services provided to the District and Auditor & Treasurer fees. Also, any increase in local taxes will cause Auditor and Treasurer fees to increase as more dollars are collected. A rate of 1% increase is projected in this area.

<u>Source</u>	<u>FY 23</u>	FY 24	FY 25	FY 26	FY 27
County Auditor & Treasurer Fees	\$424,572	\$441,555	\$459,217	\$477,586	\$496,689
County ESC	56,682	59,516	62,492	65,617	68,898
Other expenses	193,179	195,111	197,062	199,033	201,023
Miscellaneous	<u>28,523</u>	17,249	<u>16,063</u>	<u>14,643</u>	<u>12,976</u>
Total Other Expenses Line #4.300	<u>\$702,956</u>	<u>\$713,431</u>	<u>\$734,834</u>	<u>\$756.879</u>	<u>\$779,586</u>

### Total Expenditure Categories Actual FY20 through FY22 and Estimated FY23 through FY27

The graph below shows an overview of actual and estimated expenses by proportion to the General Fund total.



### Transfers Out/Advances Out – Line# 5.010

The expenditures that are reflected are for those transfer of funds from the general fund (001 no special cost center) to the set aside funds (001 with special cost centers). The board set up the Capital Improvement Fund in FY17. The board of education has determined these revisions were necessary to the success of the new facility and to meet the needs of the students. These costs are not covered by the Ohio School Facility Commission. When the building project is officially closed by the Ohio School Facilities Commission, any excess funds may

be returned to the general fund. It is the goal of the board of education to provide a facility that will meet the needs of the district and its students for many years to come. For this reason, we have increased the transfer out in FY22 for a new baseball field and complex. It is the goal of the board to then begin to transfer funds to the bond retirement beginning in FY24.

Source	FY 23	FY 24	FY 25	FY 26	FY 27
Operating Transfers Out Line #5.010	\$3,488,991	\$2,500,000	\$2,000,000	\$1,000,000	\$1,000,000
Advances Out Line #5.020	900,000	900,000	900,000	900,000	900,000
Total Transfer & Advances Out	\$4,388,991	\$3,400,000	\$2,900,000	\$1,900,000	<u>\$1,900,000</u>

### Encumbrances – Line #8.010

These are outstanding purchase orders that have not been approved for payment as the goods were not received in the fiscal year in which they were ordered. Encumbering funds is based on the financial condition of the district.

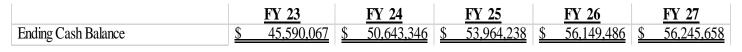
	<u>FY 23</u>	<u>FY 24</u>	FY 25	<u>FY 26</u>	<u>FY 27</u>
Estimated Encumbrances	<u>\$1,451,710</u>	<u>\$1,379,513</u>	<u>\$1,200,000</u>	<u>\$1,200,000</u>	<u>\$1,200,000</u>

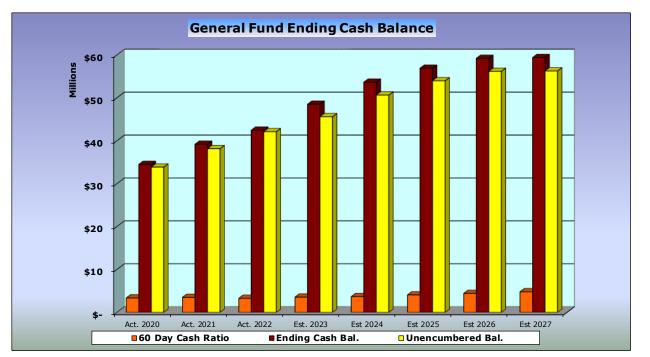
### **Reserve Assumptions**

The district is planning a small budget reserve each of the forecast years. We also are carrying a set aside for capital improvements as required by state law.

# Ending Unencumbered Cash Balance "The Bottom-line"- Line#15.010

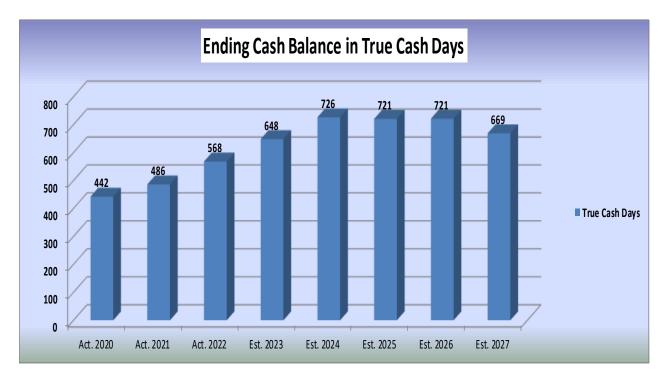
This amount must not go below \$0, or the district General Fund will violate all Ohio Budgetary Laws. Any multiyear contract knowingly signed that results in a negative unencumbered cash balance violate 5705.412, ORC, punishable by the personal liability of \$10,000. It is recommended that a district maintains a minimum of thirty (30) day cash balance, which is about \$2.05 million for our district.





### **True Cash Days Ending Balance**

Another way to look at ending cash is to state it in 'True Cash Days". In other words, how many days could the district operate at year-end if no additional revenues were received? This is the Current Years Ending Cash Balance divided by (Current Years Expenditures/365 days) = the number of days the district could operate without additional resources or a severe resource interruption. The government finance officers association recommends that no less than two (2) months or 60 days of cash is on hand at year-end but could be more depending on each district's complexity and risk factors for revenue collection. This is calculated, including transfers, as this is a predictable funding source for other funds such as capital, athletics, and severance reserves.



As you read through the notes and review the forecast, remember that the forecast is based on the best information available to us when the forecast is prepared.